# UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

AKANIYENE WILLIAM ETUK,

Plaintiff,

-against-

THE CITY OF NEW YORK; NEW YORK CITY DEPARTMENT OF HOMELESS SERVICES (DHS); BRONXWORKS; A AND H SECURITY; DHS OFFICER ALBERT GARCIA BADGE # 1198; DHS OFFICER SPYRIDON BADGE # 955; JOHN DOE OFFICERS 1-10, 1:24-CV-4967 (RA) ORDER OF SERVICE

Defendants.

RONNIE ABRAMS, United States District Judge:

Plaintiff Akaniyene William Etuk, of Brooklyn, New York, who is appearing *pro se*, brings this action under the court's federal-question jurisdiction, seeking damages, injunctive relief, and declaratory relief. He sues: (1) the City of New York; (2) the New York City Department of Homeless Services ("DHS"); (3) Bronxworks, a private social-services organization; (4) A&H Security Services ("A&H"), a private security firm hired by Bronxworks to provide security at Bronxworks's homeless shelter; (5) DHS Officer Albert Garcia; (6) DHS Officer Spyridon; and (7) "John Doe Officers 1-10," which may be a reference to additional unidentified DHS Officers. The Court construes Plaintiff's amended complaint, which is the operative pleading for this action (ECF 7), as asserting claims under 42 U.S.C. § 1983 and under state law.

By order dated July 2, 2024, the court granted Plaintiff's request to proceed *in forma* pauperis ("IFP"), that is, without prepayment of fees. For the reasons set forth below, the Court: (1) dismisses Plaintiff's claims against the DHS; (2) directs service on the City of New York, Bronxworks, A&H, Defendant Garcia, and Defendant Spyridon; and (3) directs the Corporation Counsel of the City of New York to provide Plaintiff and the Court with the identities (and, if

appropriate, shield numbers), as well as services addresses of any additional DHS officers, other than Garcia and Spyridon, involved with events alleged in Plaintiff's amended complaint.

#### STANDARD OF REVIEW

The Court must dismiss an IFP complaint, or any portion of the complaint, that is frivolous or malicious, fails to state a claim on which relief may be granted, or seeks monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915(e)(2)(B); see Livingston v. Adirondack Beverage Co., 141 F.3d 434, 437 (2d Cir. 1998). The Court must also dismiss a complaint when the Court lacks subject matter jurisdiction of the claims raised. See Fed. R. Civ. P. 12(h)(3).

While the law mandates dismissal on any of these grounds, the Court is obliged to construe *pro se* pleadings liberally, *Harris v. Mills*, 572 F.3d 66, 72 (2d Cir. 2009), and interpret them to raise the "strongest [claims] that they *suggest*," *Triestman v. Fed. Bureau of Prisons*, 470 F.3d 471, 474 (2d Cir. 2006) (internal quotation marks omitted). But the "special solicitude" in *pro se* cases, *id.* at 475, has its limits. To state a claim, *pro se* pleadings still must comply with Rule 8 of the Federal Rules of Civil Procedure, which requires a complaint to make a short and plain statement showing that the pleader is entitled to relief. *See, e.g., Harden v. Doe*, No. 19-cv-3839, 2019 WL 2578157, at \*2 (S.D.N.Y. June 24, 2019).

Rule 8 requires a complaint to include enough facts to state a claim for relief "that is plausible on its face." *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007). A claim is facially plausible if the plaintiff pleads enough factual detail to allow the Court to draw the inference that the defendant is liable for the alleged misconduct. *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009). In reviewing the complaint, the Court must accept all well-pleaded factual allegations as true. *Id.* But it does not have to accept as true "[t]hreadbare recitals of the elements of a cause of action," which are essentially just legal conclusions. *Id.* (citing *Twombly*, 550 U.S. at 555). After separating legal

conclusions from well-pleaded factual allegations, the Court must determine whether those facts make it plausible—not merely possible—that the pleader is entitled to relief. *Id.* at 679.

#### **DISCUSSION**

#### A. Claims against the DHS

The Court must dismiss Plaintiff's claims against the DHS. The DHS, which is an agency of the City of New York, is not a separate entity that can be sued. N.Y. City Charter ch. 17, § 396 ("All actions and proceedings for the recovery of penalties for the violation of any law shall be brought in the name of the city of New York and not in that of any agency, except where otherwise provided by law."); *Jenkins v. City of New York*, 478 F.3d 76, 93 n.19 (2d Cir. 2007); *Wright v. Admin. of Children Servs.*, No. 23-cv-10381, 2024 WL 622280, at \*2 (S.D.N.Y. Feb. 14, 2024) (holding that the DHS and other New York City-agency defendants were not proper defendants); *see also Emerson v. City of New York*, 740 F. Supp. 2d 385, 395 (S.D.N.Y. 2010) ("[A] plaintiff is generally prohibited from suing a municipal agency."). The Court therefore dismisses Plaintiff's claims against the DHS for failure to state a claim on which relief may be granted. *See* 28 U.S.C. § 1915(e)(2)(B)(ii).

#### B. Service on the identified defendants

Because Plaintiff has been granted permission to proceed IFP, he is entitled to rely on assistance from the Court and the United States Marshals Service ("USMS") to effect service.<sup>1</sup> Walker v. Schult, 717 F.3d. 119, 123 n.6 (2d Cir. 2013); see also 28 U.S.C. § 1915(d) ("The officers")

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<sup>&</sup>lt;sup>1</sup>Although Rule 4(m) of the Federal Rules of Civil Procedure generally requires that a summons be served within 90 days of the date the complaint is filed, Plaintiff is proceeding IFP and could not have effected service until the Court reviewed the amended complaint and ordered that any summonses be issued. The Court therefore extends the time to serve until 90 days after the date that any summonses issue.

of the court shall issue and serve all process . . . in [IFP] cases."); Fed. R. Civ. P. 4(c)(3) (the court must order the USMS to serve if the plaintiff is authorized to proceed IFP).

To allow Plaintiff to effect service of the amended complaint (ECF 7) on the City of New York, Bronxworks, A&H, Defendant Garcia, and Defendant Spyridon, the Clerk of Court is instructed to fill out USMS Process Receipt and Return forms ("USM-285 forms") for those defendants. The Clerk of Court is further instructed to issue summonses for those defendants, and deliver to the USMS all the paperwork necessary for the USMS to effect service of summonses and the amended complaint upon those defendants.

If summonses and the amended complaint are not served on those defendants within 90 days after the date that the summonses for those defendants have issued, Plaintiff should request an extension of time for service. *See Meilleur v. Strong*, 682 F.3d 56, 63 (2d Cir. 2012) (holding that it is the plaintiff's responsibility to request an extension of time for service).

Plaintiff must notify the Court in writing if his address changes, and the Court may dismiss the action if Plaintiff fails to do so.

#### C. The unidentified "John Doe" defendants

Under *Valentin v. Dinkins*, a *pro se* litigant is entitled to assistance from the Court in ascertaining an unidentified defendant's identity and a defendant's proper service address. 121 F.3d 72, 76 (2d Cir. 1997). In the amended complaint, Plaintiff supplies sufficient information to permit the DHS to provide the identities (and, if appropriate, shield numbers) as well as service addresses of the unidentified "John Doe" defendants; those defendants include the individual officers of the DHS, other than Garcia and Spyridon, that were involved with the events alleged in the amended complaint. It is therefore ordered that the Corporation Counsel of the City of New York, who is the attorney for and agent of the DHS, must ascertain the identities (and, if appropriate, shield numbers) of those unidentified defendants, as well as their service addresses. The Corporation

Counsel must provide this information to Plaintiff and to the Court within 60 days of the date of this order.

Within 30 days of receiving this information, Plaintiff must file a second amended complaint naming those newly identified individuals as defendants and providing their service addresses. The second amended complaint will replace, not supplement, the original complaint and the amended complaint. A second amended complaint form that Plaintiff should complete is attached to this order. Once Plaintiff has filed a second amended complaint, the Court will screen it and, if necessary, issue an order directing service on the newly identified defendants.

#### **CONCLUSION**

The Court directs the Clerk of Court to mail an information package to Plaintiff.

For the reasons discussed above, the Court: (1) dismisses Plaintiff's claims against the DHS; (2) directs service on the City of New York, Bronxworks, A&H, Defendant Garcia, and Defendant Spyridon; and (3) directs the Corporation Counsel of the City of New York to provide Plaintiff and the Court with the identities (and, if appropriate, shield numbers), as well as service addresses of any additional DHS officers, other than Garcia and Spyridon, involved with events alleged in Plaintiff's amended complaint.

The Court also directs the Clerk of Court to: (1) issue summonses for the City of New York, Bronxworks, A&H Security Services, DHS Officer Garcia (Shield No. 1198), and DHS Officer Spyridon (Shield No. 955); (2) complete USM-285 forms with the service addresses for those defendants, and; (3) deliver all documents necessary to effect service of summonses and the amended complaint (ECF 7) on those defendants to the USMS.

The Court further directs the Clerk of Court to mail a copy of this order and a copy of the amended complaint (ECF 7) to the Corporation Counsel of the City of New York, at 100 Church Street, New York, New York 10007.

A second amended complaint form is attached to this order.

The Court certifies, under 28 U.S.C. § 1915(a)(3), that any appeal from this order would not be taken in good faith and, therefore, IFP status is denied for the purpose of an appeal. *Cf. Coppedge v. United States*, 369 U.S. 438, 444–45 (1962) (holding that an appellant demonstrates good faith when he seeks review of a nonfrivolous issue).

SO ORDERED.

Dated: August 23, 2024

New York, New York

RONNIE ABRAMS United States District Judge

#### **DEFENDANTS AND SERVICE ADDRESSES**

- The City of New York
   Law Department
   100 Church Street
   New York, New York 10007
- Bronxworks
   Administration Office
   60 East Tremont Avenue
   Bronx, New York 10453
- 3. A&H Security Services 611 Jackson Avenue Bronx, New York 10455
- DHS Officer Albert Garcia, Shield # 1198 3600 Jerome Avenue Bronx, New York 10467
- 5. DHS Officer Sypridon, Shield # 955 3600 Jerome Avenue Bronx, New York 10467

# UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

	- CV
Write the full name of each plaintiff.	(Include case number if one has been assigned)
-against-	SECOND AMENDED COMPLAINT
	Do you want a jury trial? □ Yes □ No
Write the full name of each defendant. If you need more space, please write "see attached" in the space above and attach an additional sheet of paper with the full list of	
names. The names listed above must be identical to those contained in Section II.	

#### **NOTICE**

The public can access electronic court files. For privacy and security reasons, papers filed with the court should therefore *not* contain: an individual's full social security number or full birth date; the full name of a person known to be a minor; or a complete financial account number. A filing may include *only*: the last four digits of a social security number; the year of an individual's birth; a minor's initials; and the last four digits of a financial account number. See Federal Rule of Civil Procedure 5.2.

## I. BASIS FOR JURISDICTION

Federal courts are courts of limited jurisdiction (limited power). Generally, only two types of cases can be heard in federal court: cases involving a federal question and cases involving diversity of citizenship of the parties. Under 28 U.S.C. § 1331, a case arising under the United States Constitution or federal laws or treaties is a federal question case. Under 28 U.S.C. § 1332, a case in which a citizen of one State sues a citizen of another State or nation, and the amount in controversy is more than \$75,000, is a diversity case. In a diversity case, no defendant may be a citizen of the same State as any plaintiff.

What is the basis for federal-court jurisdiction in your case?
☐ Federal Question
☐ Diversity of Citizenship
A. If you checked Federal Question
Which of your federal constitutional or federal statutory rights have been violated?
B. If you checked Diversity of Citizenship
1. Citizenship of the parties
Of what State is each party a citizen?
The plaintiff ,, is a citizen of the State of (Plaintiff's name)
(Fidinal Shame)
(State in which the person resides and intends to remain.)
or, if not lawfully admitted for permanent residence in the United States, a citizen or subject of the foreign state of
If more than one plaintiff is named in the complaint, attach additional pages providing information for each additional plaintiff.

If the defendant is an individual:		
The defendant, (Defendant's name)		, is a citizen of the State of
or, if not lawfully admitted for permanen subject of the foreign state of		Jnited States, a citizen or
If the defendant is a corporation:	·	
The defendant, the State of		corporated under the laws of
and has its principal place of business in t	the State of	
or is incorporated under the laws of (forei	gn state)	
and has its principal place of business in		
If more than one defendant is named in the cinformation for each additional defendant.	complaint, attach add	ditional pages providing
II. PARTIES		
A. Plaintiff Information		
Provide the following information for each poages if needed.	laintiff named in the	e complaint. Attach additional
First Name Middle Initial	Last Name	
Street Address		
County, City	State	Zip Code
Telephone Number	Email Address (if av	vailable)

#### **B.** Defendant Information

To the best of your ability, provide addresses where each defendant may be served. If the correct information is not provided, it could delay or prevent service of the complaint on the defendant. Make sure that the defendants listed below are the same as those listed in the caption. Attach additional pages if needed.

Defendant 1:				
	First Name	Last Name		
	Current Job Title (or other identifying information)			
	Current Work Address (or other address where defendant may be served)			
	County, City	State	Zip Code	
Defendant 2:				
	First Name	Last Name		
	Current Job Title (or other identifying information)			
	Current Work Address (or other address where defendant may be served)			
	County, City	State	Zip Code	
Defendant 3:				
	First Name	Last Name		
	Current Job Title (or other identifying information)			
	Current Work Address (or other address where defendant may be served)			
	County, City	State	Zip Code	

Defendant 4:				
	First Name	Last Name		
	Current Joh Title (c	or other identifying information)		
	Carrent 300 Title (C	or other identifying information,		
	Current Work Address (or other address where defendant may be served)			
	County, City	State	Zip Code	
III. STATEMEN	NT OF CLAIM			
Place(s) of occurr	ence:			
Date(s) of occurre	ence:			
FACTS:				
-	it each defendant p	oport your case. Describe what ha personally did or failed to do that h		

INJURIES:
If you were injured as a result of these actions, describe your injuries and what medical treatment, if any, you required and received.
IV. RELIEF
State briefly what money damages or other relief you want the court to order.

#### V. PLAINTIFF'S CERTIFICATION AND WARNINGS

By signing below, I certify to the best of my knowledge, information, and belief that: (1) the complaint is not being presented for an improper purpose (such as to harass, cause unnecessary delay, or needlessly increase the cost of litigation); (2) the claims are supported by existing law or by a nonfrivolous argument to change existing law; (3) the factual contentions have evidentiary support or, if specifically so identified, will likely have evidentiary support after a reasonable opportunity for further investigation or discovery; and (4) the complaint otherwise complies with the requirements of Federal Rule of Civil Procedure 11.

I agree to notify the Clerk's Office in writing of any changes to my mailing address. I understand that my failure to keep a current address on file with the Clerk's Office may result in the dismissal of my case.

Each Plaintiff must sign and date the complaint. Attach additional pages if necessary. If seeking to proceed without prepayment of fees, each plaintiff must also submit an IFP application.

Dated		Plaintiff's Signature
First Name	Middle Initial	Last Name
Street Address		
County, City	State	Zip Code
Telephone Number		Email Address (if available)
I have read the Pro Se (Nor ☐ Yes ☐ No	nprisoner) Consent to	Receive Documents Electronically:
If you do consent to rec complaint. If you do no		onically, submit the completed form with your tattach the form.

# Pro Se (Nonprisoner) Consent to Receive Documents Electronically

Parties who are not represented by an attorney and are not currently incarcerated may choose to receive documents in their cases electronically (by e-mail) instead of by regular mail. Receiving documents by regular mail is still an option, but if you would rather receive them only electronically, you must do the following:

- 1. Sign up for a PACER login and password by contacting PACER<sup>1</sup> at www.pacer.uscourts.gov or 1-800-676-6856;
- 2. Complete and sign this form.

If you consent to receive documents electronically, you will receive a Notice of Electronic Filing by e-mail each time a document is filed in your case. After receiving the notice, you are permitted one "free look" at the document by clicking on the hyperlinked document number in the e-mail.<sup>2</sup> Once you click the hyperlink and access the document, you may not be able to access the document for free again. After 15 days, the hyperlink will no longer provide free access. Any time that the hyperlink is accessed after the first "free look" or the 15 days, you will be asked for a PACER login and may be charged to view the document. For this reason, you should print or save the document during the "free look" to avoid future charges.

#### **IMPORTANT NOTICE**

Under Rule 5 of the Federal Rules of Civil Procedure, Local Civil Rule 5.2, and the Court's Electronic Case Filing Rules & Instructions, documents may be served by electronic means. If you register for electronic service:

- 1. You will no longer receive documents in the mail;
- 2. If you do not view and download your documents during your "free look" and within 15 days of when the court sends the e-mail notice, you will be charged for looking at the documents;
- 3. This service does not allow you to electronically file your documents;
- 4. It will be your duty to regularly review the docket sheet of the case.<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> Public Access to Court Electronic Records (PACER) (<a href="www.pacer.uscourts.gov">www.pacer.uscourts.gov</a>) is an electronic public access service that allows users to obtain case and docket information from federal appellate, district, and bankruptcy courts, and the PACER Case Locator over the internet.

 $<sup>^2</sup>$  You must review the Court's actual order, decree, or judgment and not rely on the description in the email notice alone. See ECF Rule 4.3

<sup>&</sup>lt;sup>3</sup> The docket sheet is the official record of all filings in a case. You can view the docket sheet, including images of electronically filed documents, using PACER or you can use one of the public access computers available in the Clerk's Office at the Court.

#### **CONSENT TO ELECTRONIC SERVICE**

I hereby consent to receive electronic service of notices and documents in my case(s) listed below. I affirm that:

- 1. I have regular access to my e-mail account and to the internet and will check regularly for Notices of Electronic Filing;
- 2. I have established a PACER account;
- 3. I understand that electronic service is service under Rule 5 of the Federal Rules of Civil Procedure and Rule 5.2 of the Local Civil Rules, and that I will no longer receive paper copies of case filings, including motions, decisions, orders, and other documents;
- 4. I will promptly notify the Court if there is any change in my personal data, such as name, address, or e-mail address, or if I wish to cancel this consent to electronic service;
- 5. I understand that I must regularly review the docket sheet of my case so that I do not miss a filing; and
- 6. I understand that this consent applies only to the cases listed below and that if I file additional cases in which I would like to receive electronic service of notices of documents, I must file consent forms for those cases.

### **Civil case(s) filed in the Southern District of New York:**

your pendin		For each case, include the	this court, so please list all of case name and docket number	
Name (Last, First, M	11)			
Address	City	State	Zip Code	
Telephone Number		E-mail Address	E-mail Address	
Date		Signature		

#### **Return completed form to:**

Pro Se Intake Unit (Room 200) 500 Pearl Street New York, NY 10007